Introduction

The First Minister announced on the 14th April 2020, the expansion and development of the Distress Brief Intervention (DBI)\(^1\) programme into a nationwide response for people presenting in distress during the Covid 19 pandemic period. This builds on the strong foundations created through the DBI programme over the last three years. The expansion offers NHS24 Mental Health Hub staff the additional DBI pathway to person centred support, for those who contact them in distress, who don’t require a clinical response. NHS24 will continue to use the current clinical pathways for those who require a clinical response. This enables more people across Scotland to benefit from the connected compassionate support DBI has created.

Background

The Scottish Government (SG) is focused on improving responses to people in distress. The DBI programme emerged through direct engagement with citizens who have experienced distress, front-line service providers and literature review. The SG established the DBI programme in 2016, which is hosted and led by South & North Lanarkshire H&SCP’s, via a DBI Central Team and has been tested, developed and continuously improved in Aberdeen, Inverness, North and South Lanarkshire, Scottish Borders and more recently Moray. Many other parts of Scotland are engaged with DBI through the associate programme, benefiting from the knowledge, infrastructure and tools developed.

Since inception the DBI programme has built the vision of connected compassionate support, through a large and far reaching national and regional distress collaboration between NHS24, health and social care, emergency services, and third sector, providing early intervention, and improving outcomes and experience for people experiencing distress and those providing support. The focus on compassion defined as “a sensitivity to distress together with the commitment, courage and wisdom to do something about it”, underpins a shared commitment to collective action.

What is DBI & How will the National Response Work?

DBI has two levels. Level 1 will be provided by colleagues working in the NHS24 Mental Health Hub, who will receive the DBI Level 1 training, produced by University of Glasgow and involves a compassionate response and offer of referral for DBI Level 2, with confidence, clarity and guarantee of support within 24-hours. Level 2 is provided by trained staff who contact the person within 24-hours of referral and provide compassionate, problem solving support, wellness and distress management planning, supported connections and signposting for a period of up to 14 days – reducing both immediate distress and empowering ability to manage future distress.

Across Scotland, Level 2 will be provided by third sector organisations who are all part of the current DBI Level 2 provider network with the established knowledge, skills, experience and governance required to increase access to support at the pace and scale required, see appendix 1. Where possible, current DBI Level 2 providers have been aligned with geographical areas where they already have a presence and relationship. Over the coming weeks the third sector provider for each area will be linking closely with key colleagues to ensure strong linkage and connections with local assets and supports available in each region. Since the Scottish Government announced the Covid 19 social distancing measures, all DBI Level 2 providers have established a very effective system of remote working and support provision via telephone and video, whilst continuing to deliver DBI in-line with the specification. This will continue with DBI providing a gateway from NHS24 through DBI to the national and local supports, most appropriate to each individual.

Progress

The vision and programme infrastructure has been harnessed to develop the conditions and remove the barriers (individual, organisational, structural, environmental and systemic) to empower frontline staff to deliver connected compassionate support and for people to experience it. The collaborative infrastructure, tools and systems, in support of the effective delivery of DBI have been tested and implemented through controlled and

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\(^1\) https://www.dbi.scot/
incremental implementation and robust information governance requirements, giving staff the tools, confidence and trust to ‘do the right things, the right way’. To date, over 1,500 frontline staff in the current DBI development sites have received DBI Level 1 training with 6,600 people in distress benefiting from DBI support. Routine data gathered via ISD and insights from the interim evaluation have shown DBI to be highly valued by both front-line staff and those receiving support.

**Governance, Co-ordination & Implementation**

**Governance:** The DBI central team will co-ordinate the DBI Covid 19 response on behalf of the Scottish Government, supported by a national DBI Covid 19 Response Implementation Group.

**Intervention, support & training:** The University of Glasgow’s Institute of Health & Well-being are adapting both the Level 1 and Level 2 DBI training and tools to include a specific Covid 19 component to complement the existing resources.

**ISD:** Routine data, collection, analysis and reporting will be supported via the Principle Information Analyst on secondment from ISD.

**Evaluation:** The Nursing Midwifery and Allied Health Professions Research Unit at the University of Stirling will undertake the evaluation of DBI Covid 19 response using a ‘realist’ methodology supporting ‘real time’ learning and development.

**NHS24:** As a new Level 1 DBI referrer, all Mental Health Hub staff at NHS24 will complete training. The DBI Level 1 tools such as referral form will be embedded in NHS24 systems in-line with information governance.

**DBI Level 2 Providers:** DBI Level 2 providers (third sector) will increase the capacity of their current DBI workforce to enable a DBI response in-line with current DBI specification. All DBI Level 2 workers will receive additional Covid 19 training develop by the University of Glasgow to compliment the three day core DBI training that all will have received. The third sector provider for each area will be linking closely with key colleagues from each respective region of Scotland to ensure strong linkage and connections with local assets and supports available in each locality.

**Time-scale**

All of the above planning and development is taking place at pace and scale to enable implementation over two phases:

**Phase 1:** Will see the existing DBI Regions of Scotland receiving DBI referrals from NHS24 in early May 2020. This includes the whole Health Board areas of Lanarkshire, Scottish Borders, Grampian (Penumbra currently in Aberdeen and Moray will expand supports for NHS24 referrals to Grampian as a whole) and Highlands (Support in Mind Scotland currently in Inverness will expand supports for NHS24 referrals to Highlands as a whole). Existing trained front-line staff in the current DBI regions will continue to make referrals as they do at present.

**Phase 2:** All other Health Board areas will see referrals direct from NHS24 to DBI by early June.

**For Further Information:**

For any general enquires related to any aspect of the DBI programme please contact the DBI central team:

**t:** 01698 366988;  **f:** 01698 366916;  **e:**  DBIcentral@lanarkshire.scot.nhs.uk  **@:**  www.dbi.scot

To link with your local DBI Level 2 provider to support local discussions and developments please contact the respective provider for the region concerned: (see appendix 1):

**Penumbra:** Nigel Henderson, Chief Executive:  Nigel.Henderson@penumbra.org.uk

**SAMH** Graeme Henderson, Executive Director:  Graeme.Henderson@samh.org.uk

**Lanarkshire:** John Truesdale, DBI Co-ordinator:  John.Truesdale@lanarkshire.scot.nhs.uk

**Support in Mind Scotland:** Bruce Armstrong, Area Manager:  BArmstrong@supportinmindscotland.org.uk
Appendix 1

**DBI COVID-19 Response Level 2 Provider Areas**

- **Penumbra**
- **Support in Mind**
- **SAMH**
- **Lifelink**
- **LAMH and TRFS**

**Penumbra**: Grampian, Orkney, Shetland, Tayside, Lothian and Ayrshire & Arran.

**Support in Mind Scotland**: Highland (including Argyll & Bute), Western Isles and Dumfries & Galloway.

**SAMH**: Scottish Borders, Forth Valley, Fife and Greater Glasgow & Clyde.

**Lifelink**: North Lanarkshire.

**Lanarkshire Association for Mental Health & The Richmond Fellowship Scotland**: South Lanarkshire.

[The map shows a color-coded section of Scotland with regions highlighted for each service provider's area of coverage.]

[The website address is mentioned: www.dbi.scot]